# REPORT OF THE AUDIT OF THE SCOTT COUNTY CLERK

For The Year Ended December 31, 2003



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable George Lusby, Scott County Judge/Executive
Honorable Donna B. Perry, Scott County Clerk
Members of the Scott County Fiscal Court

The enclosed report prepared by Carpenter, Mountjoy & Bressler, PSC, Certified Public Accountants, presents the statement of revenues, expenditures, and excess fees of the County Clerk of Scott County, Kentucky, for the year ended December 31, 2003.

We engaged Carpenter, Mountjoy & Bressler, PSC to perform the audit of this statement. We worked closely with the firm during our report review process; Carpenter, Mountjoy & Bressler, PSC evaluated the Scott County Clerk's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure



# REPORT OF THE AUDIT OF THE SCOTT COUNTY CLERK

For The Year Ended December 31, 2003

### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE SCOTT COUNTY CLERK

### For The Year Ended December 31, 2003

Carpenter, Mountjoy & Bressler, PSC has completed the Scott County Clerk's audit for the year ended December 31, 2003. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting described in Note 1.

### **Financial Condition:**

Excess fees increased by \$131,275 from the prior year, resulting in excess fees of \$891,161 as of December 31, 2003. Revenues increased by \$1,069,381 from the prior year and expenditures increased by \$925,951.

### **Report Comment:**

• Lacks Adequate Segregation Of Duties

### **Deposits:**

The Clerk's deposits were insured and collateralized by bank securities or bonds.

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The Honorable George Lusby, Scott County Judge/Executive The Honorable Donna B. Perry, Scott County Clerk Members of the Scott County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Scott County, Kentucky, for the year ended December 31, 2003. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2003, in conformity with the regulatory basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 24, 2004, on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The Honorable George Lusby, Scott County Judge/Executive The Honorable Donna B. Perry, Scott County Clerk Members of the Scott County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Scott County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Carpenter, Mountjoy & Bressler, PSC

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed - November 24, 2004

## SCOTT COUNTY DONNA B. PERRY, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

### For The Year Ended December 31, 2003

### Revenues

State Fees For Services			\$ 13,899
Fiscal Court			86,498
Licenses and Taxes:			
Motor Vehicle-			
Licenses and Transfers	\$	839,700	
Usage Tax		3,908,118	
Tangible Personal Property Tax		3,150,235	
Licenses-			
Fish and Game		1,915	
Marriage		11,488	
Occupational		8,578	
Miscellaneous		504	
Deed Transfer Tax		241,741	
Delinquent Tax		475,669	8,637,948
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts	\$	29,680	
Real Estate Mortgages	Ċ	172,439	
Chattel Mortgages and Financing Statements		114,602	
Powers of Attorney		3,621	
Releases		56,214	
All Other Recordings		20,490	
Charges for Other Services-		,,,,	
Postage		3,713	
Copywork		6,289	407,048
Others-			,
Prior Year Account Transfers	\$	2,717	
Refunds/Overpayments	_	19,533	
Miscellaneaous Income		73	22,323
Interest Earned			2,373
Total Revenues			\$ 9,170,089

### SCOTT COUNTY

### DONNA B, PERRY, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2003 (Continued)

### **Expenditures**

Payments to State:					
Motor Vehicle-					
Licenses and Transfers	\$	641,876			
Usage Tax		3,791,506			
Tangible Personal Property Tax		1,118,833			
Licenses, Taxes, and Fees-					
Fish and Game		1,833			
Delinquent Tax		77,353			
Legal Process Tax		42,479	\$ 5,673,880		
Payments to Fiscal Court:					
Tangible Personal Property Tax	\$	344,405			
Delinquent Tax		47,481			
Deed Transfer Tax		229,163	621,049		
Payments to Other Districts:					
Tangible Personal Property Tax	\$	1,560,952			
Delinquent Tax		244,864	1,805,816		
•		,			
Payments to Sheriff			3,266		
Payments to County Attorney			68,552		
Operating Disbursements and Capital Outlay: Other Charges-					
Bank Service Charges	\$	292			
Refunds	,	20,476			
Miscellaneous Bank Transactions		300			
Transfer Of Funds		2,829			
Postage		7	23,904		
Total Expenditures				\$ 8,196,467	_

### SCOTT COUNTY

### DONNA B, PERRY, COUNTY CLERK

## STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2003 (Continued)

Net Revenues		\$ 973,622
Less: Statutory Maximum		 72,860
Excess Fees		\$ 900,762
Less: Expense Allowance	\$ 3,600	
Less: 2002 Training Incentive	2,965	
Less: 2003 Training Incentive	 3,036	 9,601
Excess Fees Due County for 2003		\$ 891,161
Payments to Fiscal Court - Monthly		 891,161
Balance Due Fiscal Court at Completion of Audit		\$ 0

### SCOTT COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2003

### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

### B. Basis of Accounting

Kentucky Revised Statute (KRS) 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31, that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2003 services
- Reimbursements for 2003 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2003

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

SCOTT COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2003 (Continued)

### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.34 percent for the first six months and 7.34 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2003, the County Clerk's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the County Clerk's agent in the County Clerk's name, or provided surety bond which named the County Clerk as beneficiary/obligee on the bond.





### SCOTT COUNTY DONNA B. PERRY, COUNTY CLERK COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2003

### INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

### **Lacks Adequate Segregation Of Duties**

We noted a lack of an adequate segregation of duties for the internal control structure and its operation. Due to the entity's diversity of official operations, small staff size, and budget restrictions, the official has limited options for establishing an adequate segregation of duties. However, the County Clerk could implement some of the following procedures to establish some compensating controls to offset the lack of adequate segregation of duties.

- Daily receipts reconciled to daily checkout sheets by a person who has no access to accounting records and does not make deposits.
- Recording of receipts and disbursements ledgers by an individual who does not make a deposit or sign checks.
- Bank reconciliation prepared monthly and agreed to the receipts and disbursements ledgers by an individual who has no access to accounting records and makes no deposits

County Clerk's Response:

I agree with what the Auditor has stated.

### PRIOR YEAR:

#### Lacks Adequate Segregation Of Duties

The reportable condition of Lacks Adequate Segregation of Duties is repeated in the current year audit report.

The County Clerk Should Require Depository Institutions To Pledge Or Provide Collateral To Protect Deposits

This has been corrected.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable George Lusby, Scott County Judge/Executive Honorable Donna B. Perry, Scott County Clerk Members of the Scott County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Scott County Clerk for the year ended December 31, 2003, and have issued our report thereon dated November 24, 2004. This was a special report on the County Clerk's financial statement prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the Scott County Clerk's financial statement for the year ended December 31, 2003, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Scott County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

Lacks Adequate Segregation Of Duties

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

### <u>Internal Control Over Financial Reporting</u> (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed - November 24, 2004